

Committee and Date		<u>ltem</u>
Audit Committee		
7 September 2017		
		Public

Programme Controls and Risks

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1.0 Summary

- 1.1 This report provides an update on the developments that have taken place to further strengthen governance around commissioning and contract management over the past 12 months. The changes that have been made add to the robustness of the governance arrangements previously reported to this committee in September 2016.
- 1.2 The adoption of the Corporate Plan and the development of the Strategic Action Plans setting out the outcomes and objectives for the next 12 to 24 months provides the direction for the design and planning of services, as well as any commissioning which is required.
- 1.3 Digital Transformation is providing the opportunity to improve data quality and access to data and information which will assist with commissioning and contract management.

Recommendations

A. Members are asked to consider and endorse with appropriate comment the contents of this report.

Report

2.0 Risk Assessment and Opportunities Appraisal

- 2.1 The Corporate Plan is an essential component of the Council's Strategic Planning, Governance Assurance Framework and the Opportunity Risk Management Strategy. The plans need to link up, and together support and provide direction for the Council to achieve its outcomes and objectives, including delivering a balanced budget. Failure to do so and fully implement the changes required will put the Corporate Plan at risk.
- 2.1 Regular performance reporting against delivery of the Council's outcomes and objectives established in the Corporate Plan, including through Strategic Risk Reporting will in turn provide assurance to Members and Officers that the

Council is achieving against its plan and that strategic risks are being monitored and managed, or on an exception basis activity for improvement is identified. This in turn will provide reflection on and assurance as to the strength of the governance environment.

2.3 All Committee reports to Members will continue to report on opportunities and the associated risks and these in turn should be linked to the delivery of the Council's outcomes as set out in the Corporate Plan.

3.0 Financial Implications

- 3.1 The delivery of actions within the Financial Strategy that need to be delivered over the next three years are monitored on a monthly basis and reported to the Council's Senior Management Team. To ensure consistency and robustness of the approach, any figures reported in relation to the achievement or non-achievement of savings will be directly reflected within the Council's revenue monitoring reports.
- 3.2 Financial monitoring reports are approved by Cabinet on a quarterly basis. Supporting this are monthly reports which are produced and are considered in a timely manner by the Council's Director's Team. Furthermore, to ensure Cabinet Members are able to fulfil their roles in their respective Portfolio areas, regular informal Cabinet meetings take place and these are supplemented by individual meetings with the portfolio holders to specifically review and monitor progress against the delivery of the Council's savings plans in their respective areas.

4.0 Commissioning Governance arrangements

4.1 As part of the strengthening of governance arrangements around commissioning including contract management the previous Commissioning Directors Group has evolved into a wider Commissioning Assurance and Performance Board. The terms of reference are attached at Appendix 1.

The board consists of the Directors Management Team who meet on a monthly basis to consider commissioning assurance as well as performance issues. This has included receiving reports from each Directorate on their key contracts based on costs, risk and strategic importance.

- 4.2 Directors are updated on whether contracts are judged to be performing well, achieving expected outcomes or failing to deliver what is required. Directors consider contracts from all of these categories and also invite contract managers back to their meetings to explain their systems and processes and how they ensure contract outcomes are delivered.
- 4.3 They also receive quarterly performance reports and customer feedback reports as part of this remit as well as most recently reviewing the current approach of employing agency staff.

5.0 Contract Management

- As well as the contract management reporting to the Commissioning Assurance and Performance Board identified above, other developments have been progressed. Training and Development has been identified as a key requirement for good contract management.
- 5.2 The Council are testing some contract management training provided free of charge which has been developed by the University of Southampton, the UK Cabinet Office and other public bodies. This is being carried out to assess whether it would be appropriate to roll it out to relevant contract management and commissioners across the Council.
- 5.3 It has been included as a specific element of the skills audit which is being developed by the Council and will be available for all employees. The skills associated with Contract Management are included as part of an on line tool called 'myskills portrait', to be launched in October 2017. The profiling tool allows for individual skills assessment and team based profiling. The myskills portrait tool is part of a suite of online tools including a leadership toolkit and 360 feedback tool used to support the Leadership and Management Development Framework.

6.0 Commissioning Development

- 6.1 Consideration of the different contracts, required outcomes and the preparation for regulatory inspections identified that there is an opportunity to confirm where different contracts and commissioning activity share the same outcomes. By developing commissioning differently it is possible to establish and plan to deliver benefits which have greater reach and impact across council services and the people who use them. In turn this should assist in achieving more with the resources available.
- One area that is currently being worked on is Prevention. This cuts across Adult Social Care, Children's Social Care and Early Help, Health and Housing Support. It also reaches across organisations such as the Shropshire Clinical Commissioning Group, which may open up opportunities to jointly commission services in a different way, reduce possible duplication and target resources.
- 6.3 Aligned to this is the development of Social Value Charter which the Council has led on with organisations from across the public and voluntary community and social enterprise sectors. This extends the Council's framework and approach to this activity to achieve additional social, economic and environmental benefits from the delivery of services on behalf of the Council. To date 22 organisations have signed up to the Charter. These are:
 - Shropshire Council
 - Shropshire CCG
 - NHS Midlands & Lancashire Commissioning Support Unit

- Severnside Housing
- Shropshire Providers Consortium
- Citizens Advice Shropshire
- Shropshire VCSA
- Kaleidoscope Project
- Allcare Shropshire Ltd
- Age UK Shropshire Telford & Wrekin
- University Centre Shrewsbury
- Marches Care Ltd
- YSS
- Shropshire Rural Communities Charity
- Shrewsbury & Telford Hospital NHS Trust
- Headway Shropshire
- Energize Shropshire Telford & Wrekin
- Bridgnorth Community Transport Group
- Green Shropshire Xchange
- North Shropshire College
- Oswestry Community Action, Qube
- Confide Counselling
- 6.4 As the amount of funding from across the public sector, national government and other sources such as Big Lottery has reduced voluntary and community organisations have been affected, with a number changing the services they provide or closing down. In recognition of the pressures being faced and the value of these organisations to the Council in achieving its outcomes, a process has been developed with the Voluntary and Community Sector to share emerging commissioning plans or opportunities and highlight any issues or concerns at an early stage so that they can be considered and addressed.
- 6.5 Over the past year the Council have procured a product from Porge Research called Illuminator which can be used by commissioners, procurers and contract managers to analyse the Council's contractor expenditure, the make-up of public sector organisations who use the same contractors, and a view of the market available. This includes understanding how much reliance any particular contractor has on the Council i.e. the Council's spend as a proportion of the contractor's total income from the public sector. This helps to inform commissioners about the sustainability of the contractor and the potential risk to the Council's procured services should they lose another contract from a different public sector organisation, or the risk to the contractor of losing a contract from the Council.

7.0 Digital Transformation and the role of IT

7.1 The Digital Transformation Programme (DTP) within the Council offers a number of opportunities to strengthen current systems and governance and assurance activity in relation to Commissioning.

- 7.2 A significant development will be increased and more-timely access to data and information. This will deliver a number of benefits during the commissioning cycle from informing the planning and design of services and outcomes based on evidence of need and intelligence which can identify expected future trends and requirements, through to contract performance management information and customer feedback to inform contract managers and commissioners as they carry out their roles.
- 7.3 The Council has had an e-tendering system over recent years. This has been particularly effective when used by the Procurement Team as well as Property Services. This has extended to include Highways and Passenger Transport over the past twelve months. Almost all tendering by the Council is carried out through this system. It provides the contract register for the Council and is also used for the storage of procurement and contract documents which strengthens governance of contract award and management.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Management Report on Programme Controls and Risks – Audit Committee 15 September 2016

Cabinet Member (Portfolio Holder)

Cllr Steve Charmley

Local Member

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Appendices

Appendix 1: Commissioning Assurance and Performance Board – Terms of Reference